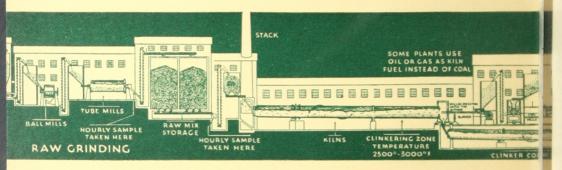


Here is pictured the process required to change clay, rock and other raw materials into portland cement—the most versatile and enduring of modern building materials.

Cement is the active ingredient in concrete, stucco and mortar, which have more than a thousand common uses in the construction field, providing safe, economical roads



—bridges—dams—buildings—indispensable to the wellbeing of every American. Although more than eighty steps are required to make cement, it is sold at a factory price of a fraction of a cent a pound—less we are told, than that of any other manufactured product.



# CEMENT and CONCRETE REFERENCE BOOK

-1934

#### PORTLAND CEMENT ASSOCIATION

A National Organization to Improve and Extend the Uses of Concrete

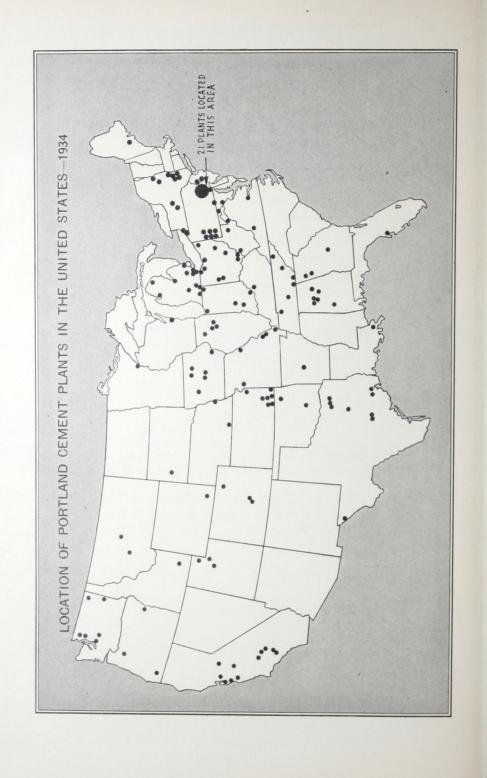
33 WEST GRAND AVENUE • CHICAGO

#### DISTRICT OFFICES

Atlanta, Ga.
Austin, Texas
Columbus, Ohio
Des Moines, Iowa
Indianapolis, Ind.
Kansas City, Mo.
Lansing, Mich.

Lincoln, Neb.
Los Angeles, Cal.
Minneapolis, Minn.
New York, N. Y.
Oklahoma City, Okla.
Philadelphia, Pa.

Pittsburgh, Pa.
Portland, Ore.
St. Louis, Mo.
San Francisco, Cal.
Seattle, Wash.
Spokane, Wash.
Washington, D. C.



I I i a co p ti

## GROWTH OF PORTLAND CEMENT INDUSTRY IN AMERICA

IN 1824, Joseph Aspdin, a brick-layer of Leeds, England, sought a better bond for his masonry. He combined certain quantities of lime and clay, burned them in a kiln, pulverized the resulting mass and used it to make mortar and concrete. The concrete so resembled the stone quarried on the Isle of Portland that Aspdin called his base material "portland" cement and patented it.

Until the first portland cement was made in this country in 1872 by David O. Saylor in the Lehigh Valley district of Pennsylvania, all portland cement was imported from Europe. Even after Saylor had proved that American made cement was as good as the European product, builders continued for many years to use foreign cement in large quantities.

Saylor, a maker of natural cements, began his experiments with portland cement by burning rocks in his own kitchen. John K. Shinn, another Pennsylvanian, also made cement with makeshift machinery. Thomas Millen, a concrete pipe maker, decided \$9.12 a barrel was too much to pay for portland cement and opened his own mill in Indiana in 1876.

Foreign portland cement and domestic natural cement were long competitors of the American made portlands, and it was not until 1897 that the use of American cement exceeded importations from Europe. In 1890, sixteen plants produced 335,500 barrels of portland cement against 7,082,000 barrels of natural cement and imports of 1,940,186 barrels of foreign portland cement. Ten years later, native portland cement production was 8,482,020 barrels. Imports were declining rapidly and domestic natural cement production was falling off to a great extent.

Now, with a yearly capacity of more than two barrels for each individual, American cement mills produce and the nation uses more cement than any other country in the world, and in normal times almost as much as all the rest of the world combined. The commodity, little resembling Aspdin's early discovery, has been developed into a superior, highly standardized product.

With a total capital investment exceeding \$576,000,000, there are now 166 cement mills in the United States capable of producing 269,000,000 barrels a year. Production in 1933, due to stagnant conditions throughout the construction industry, totaled less than 64,000,000 barrels.

Portland cement is made in 35 states, the largest producers being Pennsylvania, California, New York, Illinois, Missouri, Michigan and Iowa. The map on page 2 shows locations of these plants.

#### The Portland Cement Industry in the United States

(Based on 1933 figures of the U. S. Bureau of Mines and other authoritative sources)

				1933
Production (Barrels)				. 63,473,189
Value of Product*				
Number of Operating Companies				93
Number of Plants				166
Number of States Represented				35
Estimated Capacity (Barrels)				269,387,000
Per Cent of Capacity Utilized				23.6
Total Capital Invested				\$576,000,000
Investment per Barrel of Capacity				\$2.14
Number of Wage Earners	-			20,000
Plant Investment per Worker				
Wages and Salaries				\$18,279,000
Cost of Materials and Supplies				\$26,932,000
Per Capita Consumption, U. S. (Barrels)				0.50

<sup>\*</sup>Based on average factory value per barrel in bulk reported by U. S. Bureau of Mines.

## Materials Required Annually for the Manufacture of Portland Cement

(Figures based on 1933 production, U. S. Bureau of Mines' and Manufacturers' estimates)

More than 600 lb. of raw materials are needed to make a single barrel of cement weighing 376 lb. In addition, some 110 lb. of coal or equivalent fuel are required to pro-

duce each barrel of portland cement.

The cement industry is the largest user of pulverized coal, practically all that noted in the table at the left being pulverized and burned in the kilns. This estimate does not include coal required to produce power purchased from outside generating stations.

The industry ranks as one of the highest among all industries in total horsepower required to operate its grinding and other machinery. The power installation needed for a single large cement plant produces enough electricity to supply a city of 150,000 population with power and light.

#### Production of Principal Cement-Producing States

(As Reported by U. S. Bureau of Mines)

State	Active	Plants	Bar	rels		in Total
State	1932	1933	1932	1933	1933	Produc- tion
Alabama	6	6	1,453,374	1,968,513	+35	11
California	11	11	5,481,942	7,165,430	+31	2
Illinois	4	4	5,480,813	3,973,853	-27	4
Iowa	5	5	4,270,739	3,044,008	-29	7
Kansas	7	6	2,295,541	2,201,182	- 4	10
Michigan	13	10	4,295,610	3,632,843	-15	6
Missouri	5	5	4,238,461	3,798,662	-10	5
New York	10	10	6,013,582	4,204,730	-30	3
Ohio	10	10	4,002,123	2,781,008	-31	9
Pennsylvania	27	24	15,798,724	12,294,374	-22	1
Tennessee	6	6	1,546,569	1,347,528	-13	12
Texas	9	9	3,748,167	2,970,070	-21	8
Other States	47	46	18,115,300	14,090,988	-22	
Total	160	152	76,740,945	63,473,189	-17	

#### Cement Industry Is Important Railroad Shipper of Manufactured Products

[Figures from latest records (1930) on file at the Interstate Commerce Commission, Washington]

, , , , , , , , , , , , , , , , , , , ,	
Rank	Carloads
1. Petroleum oils, refined, and all other gasolines	1,608,363
2. Iron and steel, rated 5th in official classification, N.O.S.	-,,
(Also tin and terneplate)	821,757
3. Cement	590,725
4. Automobiles (passenger)	352,397
5. Fertilizers, N.O.S	461,390
6. Fuel oil, road and petroleum residual oils, N.O.S.	328,956
7. Scrap iron and scrap steel	248,310
8. Brick, N.O.S., and building tile	211,914
9. Automobiles and autotrucks, K.D. and parts, N.O.S.	205,777
10. Brick, common	111,605
11. Canned food products, N.O.S.	203,416
12. Machinery and boilers	167,896
13. Lubricating oils and greases.	160,377
14. Iron and steel pipe and fittings, N.O.S.	158,395

N.O.S.-Not otherwise specified.

K.D.-Knocked down.

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(h)
(i)

#### THE PORTLAND CEMENT INDUSTRY IN

(Figures from U. S. Geological Survey and U. S. Bureau of Mines)

Year	Produc- tion (Barrels)	No. of Producing Plants (a)	Estimated Capacity (Barrels)	Per Cent of Capacity Utilized (b)	Value of Product	Av. Fac- tory Value per Barrel in Bulk
1870-79	82,000				\$ 246,000	\$3.00 (d
1880	42,000				126,000	3.00 (d
1890	335,500	16			704,050	2.09
1895	990,324	22			1,586,830	1.60
1900	8,482,020	50			9,280,525	1.09
1901	12,711,225	56			12,532,360	0.99
1902	17,230,644	65			20,864,078	1.21
1903	22,342,973	78			27,713,319	1.24
1904	26,505,881	83			23,355,119	0.88
1905	35,246,812	79			33,245,867	0.94
1906	46,463,424	84	140,000		52,466,186	1.13
1907	48,785,390	94	55,000,000	88.7	53,992,551	1.11
1908	51,072,612	98	60,000,000	85.1	43,547,679	0.85
1909	64,991,431	108	93,500,000	68.4	52,858,354	0.813
1910	76,549,951	111	97,670,000	78.3	68,205,800	0.891
1911	78,528,637	115	112,500,000	69.8	66,248,817	0.844
1912	82,438,096	110	110,000,000	74.9	67,016,928	0.813
1913	92,097,131	113	115,000,000	80.1	92,557,617	1.005
1914	88,230,170	110	115,000,000	76.7	81,789,368	0.927
1915	85,914,907	106	129,800,000	66.2	73,886,820	0.86
1916	91,521,198	113	133,679,650	68.5	100,947,881	1.103
1917	92,814,202	117	136,750,322	67.9	125,670,430	1.354
1918	71,081,663	114	137,601,200	51.7	113,730,661	1.596
1919	80,777,935	111	134,092,700	60.2	138,130,269	1.71
1920	100,023,245	117	146,400,000	68.3	202,046,955	2.02
1921	98,842,049	115	144,354,000	68.5	186,811,473	1.89
1922	114,789,984	118	146,203,000	78.5	202,030,372	1.76
1923	137,460,238	126	161,858,000	84.9	261,174,452	1.90
1924	149,358,109	132	175,100,000	85.3	270,338,177	1.81
1925	161,658,901	138	193,558,000	83.5	286,136,255	1.77
1926	164,530,170	140	215,300,000	76.4	281,346,591	1.71
1927	173,206,513	153	227,080,000	73.9	280,594,551	1.62
1928	176,298,846	156	243,702,000	72.3	276,789,188	1.57
1929	170,646,036	163	258,917,000	65.9	252,556,133	1.48
1930	161,197,228	163	270,044,000	59.7	232,124,008	1.44
1931	125,429,071	165	271,850,000	46.1	139,226,268	1.11
1932	76,740,945	166	271,308,000	28.3	77,508,354	1.01
1933	63,473,189	166	269,387,000	23.6	84,419,341	1.33

(a) Number of plants active during year from 1905 on; previously, number of existing works.

(b) Ratio of finished portland cement produced to manufacturing capacity.

(c) Estimated daily capacity; annual not computed.

(d) 1870-1880.

#### THE UNITED STATES—1870 TO 1933, INCLUSIVE

(Figures from U. S. Geological Survey and U. S. Bureau of Mines)

Per Capita Consump- tion U.S. (e)	Ship- ments (Barrels)	Stocks on Hand at End of Year (Barrels)	Imports of Hydraulic Cement (Barrels) (f)	Exports of Hydraulic Cement (Barrels) (h)	Year
			198,000 (g)		1870-79
			187,000	41,989 (i)	1880
	,		1,940,186	86,963 (i)	1890
			2,997,395	83,682	1895
			2,386,683	100,400	1900
			939,330	373,934	1901
			1,963,023	340,821	1902
			2,251,969	285,463	1903
			968,409	774,940	1904
			896,845	897,686	1905
			2,273,493	583,299	1906
			2,033,438	900,550	1907
			842,121	846,528	1908
			433,888	1,056,922	1909
			306,863	2,475,957	1910
	75,547,829	10,385,789	164,670	3,135,409	1911
	85,012,556	7,811,329	68,503	4,215,532	1912
	88,689,377	11,220,328	85,470	2,964,358	1913
0.77	86,437,956	12,773,463	120,906	2,140,197	1914
0.83	86,891,681	11,462,523	42,218	2,565,031	1915
0.89	94,552,296	8,360,552	1,836	2,563,976	1916
0.84	90,703,474	10,353,838	2,323	2,586,215	1917
0.64	70,915,508	10,451,044	305	2,252,446	1918
0.77	85,612,899	5,256,900	8,931	2,463,573	1919
0.87	96,311,719	8,833,067	524,604	2,985,807	1920
0.87	95,507,147	12,192,567	122,317	1,181,014	1921
1.06	117,701,216	9,352,250	355,931	1,127,845	1922
1.21	135,912,118	10,812,639	1,767,264	1,001,688	1923
1.29	146,047,549	14,151,695	2,023,663	678,543	1924
1.38	157,295,212	18,336,173	3,667,458	1,019,597	1925
1.37	162,187,090	20,740,187	3,244,223	974,326	1926
1.44	171,864,728	22,457,382	2,065,730	816,726	1927
1.45	175,838,332	22,917,896	2,284,085	824,656	1928
1.41	169,868,322	23,537,817	1,745,345	855,321	1929
1.29	159,059,334	25,848,000	984,807	755,778	1930
1.06	127,150,534	23,942,000	457,238	429,653	1931
0.67	80,843,187	20,351,058	462,496	374,581	1932
0.50	64,282,756	19,541,491	477,794	680,301	1933

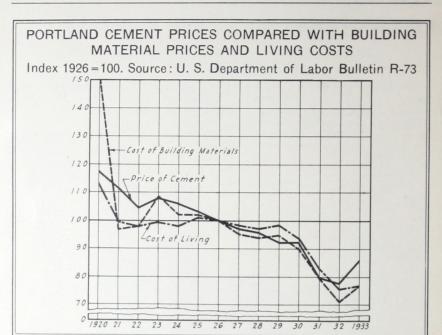
(e) Based on shipments of domestic portland cement from mills into states.

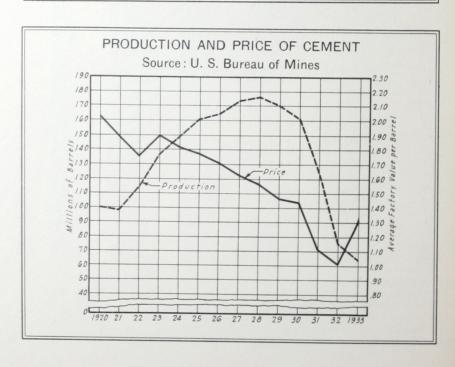
(f) Hydraulic cement imported for consumption; bbl. of 376 lb. in 1920 to 1933 and 380 lb. in earlier years.

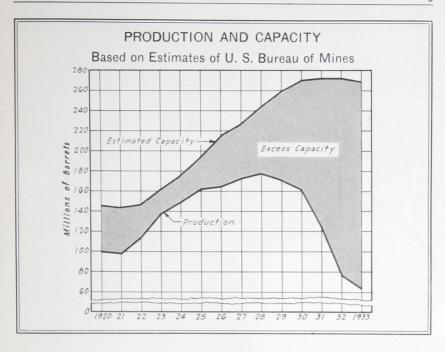
(g) Imports in 1878 and 1879.

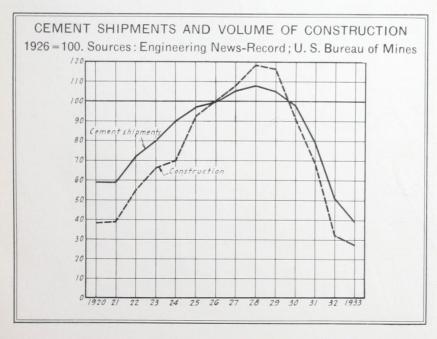
(h) Hydraulic cement exported from the United States.

(i) Lime and cement of domestic production exported from United States.





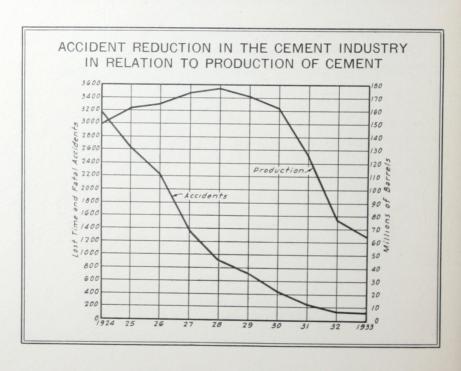




#### Ten Years of Accident Prevention Progress in the Cement Industry

(Based on records of the Bureau of Accident Prevention and Insurance of the Portland Cement Association, covering accident experience in member company plants in the United States and Canada)

Years	No. of Plants Report- ing	of Lost- Time	No. of Lost-Time Accidents per Million Man Hrs.	No. of Perma- nent Dis- abilities	No. of Fatal- ities	No. of No-Ac- cident Plants	% of No-Acc. Plants to Total
1924	110	3,098	35.3	76	60	None	0.0
1925	120	2,541	27.0	77	61	2	1.66
1926	124	2,174	22.0	64	45	2	1.61
1927	134	1,337	14.0	66	30	12	8.95
1928	136	877	10.0	74	33	17	12.5
1929	138	686	9.5	55	37	28	20.3
1930	128	420	6.3	48	18	46	35.9
1931	100	197	5.6	27	17	39	39.0
1932	112	125	4.5	16	5	57	50.9
1933	116	120	4.6	23	7	61	52.6



#### USE OF PORTLAND CEMENT PER CAPITA, 1933

State	Use Per Capita, Barrels	Barrels Used in 1933	Rank in Use Per Capita	% Total Used Shipments	Rank i Total Used	n Popula- tion (1930)
Alabama	.350	926,199	38	1.44	22	2,646,248
Arizona	. 288	125,512	44	. 20	47	435,573
Arkansas	.363	673,394	36	1.05	30	1,854,482
California	. 874	4,966,717	4	7.73	3	5,677,251
Colorado	. 415	430,248	26	. 67	34	1,035,791
Connecticut	. 458	736,736	22	1.15	26	1,606,903
Delaware	1.058	252,231	3	.39	39	238,380
Florida	. 407	597,776	29	. 93	32	1,468,211
Georgia	. 250	728,503	46	1.13	27	2,908,506
Idaho	. 266	118,811	45	.18	48	445,032
Illinois	. 693	5,295,165	7	8.24	2	7,630,654
Indiana	. 613	1,986,509	9	3.09	10	3,238,503
Iowa	.608	1,502,613	10	2.34	12	2,470,939
Kansas	.503	946,388	18	1.47	20	1,880,999
Kentucky	.476	1,244,560	21	1.94	17	2,614,589
Louisiana	.359	756,252	37	1.18	25	2,101,593
Maine	.391	312,182	30	. 49	36	797,423
Maryland	.511	835,241	16	1.30	24	1,631,526
Massachusetts	.346	1,474,000	40	2.29	13	4,249,614
Michigan	. 509	2,465,262	17	3.84	8	4,842,325
Minnesota	.573	1,469,078	12	2.29	14	2,563,954
Mississippi	.341	686,650	42	1.07	29	2,009,821
Missouri	.702	2,548,680	6	3.96	7	3,629,367
Montana	.301	162,318	43	. 25	44	537,606
Nebraska	. 744	1,025,869	5	1.60	18	1,377,963
Nevada	15.761	1,435,214	1	2.23	15	91,058
New Hampshire	. 562	261,686	14	.41	38	465,293
New Jersey	. 501	2,026,606	19	3.15	9	4,041,334
New Mexico	. 457	193,681	23	.30	43	423,317
New York	.570	7,177,654	13	11.17		12,588,066
North Carolina	.153	484,405 132,761	48 47	.75	33 46	3,170,276
011	. 194					680,845
Ohio	.411	2,738,270	27	4.26	6	6,646,697
Oklahoma	. 590	1,415,678	11	2.20	16	2,396,040
Oregon	. 346	330,294 4,128,354	41 25	6.42	35	953,786 9,631,350
Rhode Island South Carolina	.410	282,078	28	.44	37	687,497
0 11 D 1 .	.124	217,155	49 39	.34	42 41	1,738,765
Tennessee	.347	240,893 957,390	34	.37 1.49	19	692,849 2,616,556
The state of the s						
Texas	. 551	3,211,166	15 20	5.00	5	5,824,715
Vermont	. 477	242,514 140,289	31	.38	40 45	507,847 359,611
Virginia	.380	921,463	32	1.43	23	2,421,851
TT7 1	. 439	687,439	24	1.07	28	1,563,396
West Virginia	.372	642,998	33	1.00	31	1,728,205
Wisconsin	.624	1,836,251	8	2.86	11	2,939,006
Wyoming	.365	82,499	35	.13	49	225,565

Average . . . 0.50

# Estimated Distribution of Uses of Portland Cement in the United States, 1933

(Based on studies of construction figures and other data)

	%	Barrels
Concrete roads, streets, alleys, curbs, gutters and		
pavement bases	32.0	20,600,000
Structural concrete in buildings of all types	27.0	17,300,000
Rural uses exclusively, including farm structures	12.0	7,700,000
Concrete products, except products used on farms.	3.3	2,100,000
Railways, all uses, including street railways	8.0	5,100,000
Sewerage, drainage, culverts, and specialties	6.5	4,100,000
Sidewalks and private driveways (exclusive of rural)	3.0	1,900,000
Bridges, river and harbor works, dams and water		
power projects, storage tanks and reservoirs	8.2	5,200,000
Total	100.0	64,000,000

#### Modern Highways Developed Through Research

In no field of public works construction is the taxpayer's dollar more carefully spent than for highways. This is due chiefly to the great amount of study and research which has been carried on by the United States Bureau of Public Roads, state highway departments and highway engineers, to determine proper locations for roads and the most economical payement.

Research into the serviceability of various types of pavement surfaces has led to important refinements, both in the quality and design of roads. Pioneering in this, Illinois approached its huge highway program by making exhaustive tests to discover the most economical type of pavement.

For this purpose the Bates Experimental Road was constructed near Springfield, Ill., in 1921. In the first tests, a fleet of army trucks with loads of one to ten tons made 23,200 round trips over a series of

63 sections of all types and designs of pavements. Only 13 stood up; ten were all-concrete pavements; of the other three, one had brick and two had asphalt surfaces, all on concrete bases six or more inches thick. After this demonstration of superiority, five new concrete sections were built; given more severe tests, emerged successfully. This is one of the outstanding highway investigations.

Two important design principles were established: first, that a road is no stronger than its base; second, that for the most economical design of rigid pavements, the center thickness should be two-thirds of the edge thickness.

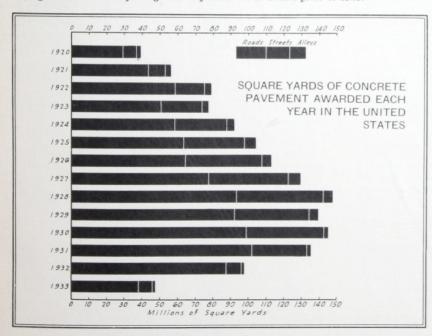
Results of these tests and studies show that the only sound basis for highway design is a detailed knowledge of the character and volume of traffic to be served; and that the economical pavement for any traffic can be accurately designed.

#### Square Yards of Concrete Pavement Awarded in U.S.

Year	Roads	Streets	Alleys	Total	Total Built†
*1909	66,687	770,022	199,316	1,036,025	
1910	151,148	682,637	107,874	941,659	_
1911	291,077	1,011,440	136,674	1,439,191	
1912	1,869,486	3,326,029	185,703	5,381,218	_
1913	3,339,185	3,946,219	308,365	7,593,769	_
1914	10,608,421	4,830,604	300,138	15,739,163	_
1915	12,050,909	5,933,879	612,921	18,597,709	
1916	15,906,801	7,395,975	880,179	24,182,955	_
1917	15,333,087	5,238,062	1,200,030	21,771,179	_
1918	12,990,519	3,295,817	585,948	16,872,284	_
1919	41,335,342	11,086,419	1,038,173	53,459,934	
1920	29,326,689	8,814,782	907,164	39,048,635	_
1921	43,862,503	10,695,548	1,606,085	56,164,136	_
1922	58,301,413	18,607,792	2,176,500	79,085,705	_
1923	50,893,999	24,385,497	2,658,276	77,937,772	79,569,387
1924	58,105,921	29,939,429	4,194,811	92,240,161	99,040,427
1925	63,895,104	35,664,427	4,509,810	104,069,341	101,428,272
1926	64,978,458	43,968,335	4,952,334	113,899,127	105,982,730
1927	77,232,917	47,885,717	5,144,799	130,263,433	128,758,463
1928	93,531,487	50,597,969	3,948,452	148,077,908	145,837,547
1929	92,816,794	43,543,570	3,660,387	140,020,751	136,331,499
1930	108,008,062	35,212,793	2,600,800	145,821,655	150,588,913
1931	111,989,850	21,974,230	952,772	134,916,852	141,374,626
1932	87,165,260	10,046,915	350,775	97,562,950	90,806,306
1933	40,097,069	8,066,587	229,350	48,393,006	57,984,119
Totals	1,094,148,188	436,920,694	43,447,636	1,574,516,518	

\*Includes all years previous to 1910.

†Figures for concrete yardage actually built not available prior to 1923.



REF

#### ROADS, STREETS AND ALLEY! OF

State	Total Mileage All Roads	Mileage State System 1933	Miles of Federal Aid Roads Completed and Final Payment Made as of June 30, 1933	Total Mileage* of Concrete Roads to Jan. 1, 1934
Alabama Arizona	. 23,238	2,895		
California Colorado	. 77,085	14,063	2,500.1	. 5,508 476
Delaware	. 3,834	1,141	381.1	724
Idaho	. 40,610	4,802 13,811	1,592.4	. 64
Iowa	. 103,058	7,842 9,310	3,540.0	. 4,501
Louisiana	. 38,041	17,631 2,368	1,619.6 823.0	. 1,865
Massachusetts Michigan Minnesota	. 18,770		875.9	. 6,759
Mississippi Missouri	. 60,367	6,133 16,260	1,863.8	654 4,007
Nebraska	. 94,739	4,007	. 1,352.1	. 785 . 47
New Hampshire	. 19,803	3,420 10,373	. 2,300.9	. 107
New York  North Carolina  North Dakota	. 55,125	10,368	2,358.8	. 8,620
Ohio Oklahoma	. 44,007		3,057.9	
Pennsylvania Rhode Island South Carolina		1,086	3,276.8	. 6,473
South Dakota Tennessee Texas	. 119,888	6,000	. 4,305.3	. 214
Utah	23,711	1,028	. 393.8	
Virginia	. 45,182	3,553	. 1,330.7	
Wisconsin	. 82,979		. 2,760.1	

<sup>\*</sup>Mileage based on square yards of completed pavement 18 feet wide.

#### OF THE UNITED STATES

	Motor Vehicle Registra- tion 1933	Motor Vehicles per Mile of Concrete Road	Concrete Streets Equivalent Mileage 30 Ft. Wide Total to Jan. 1, 1934	Concrete Alleys Equivalent Mileage 18 Ft. Wide Total to Jan. 1, 1934	State
	. 206,361. . 89,496. . 188,242.	217		7 6	Alabama Arizona Arkansas
	. 1,958,807. . 266,491. . 314,751.	356	3,052 105 155	175	California Colorado Connecticut
	51,099 279,265 330,147	71 395 201		85	Delaware Florida Georgia
	. 96,255. . 1,463,050. . 770,071.	1,504	27	2 976 165	Idaho Illinois Indiana
	. 517,987. . 294,547.	140	371	69 65	Kansas
	. 232,688. . 168,173. . 313,274.	125 600	309 60 230	43 5 171	Louisiana Maine Maryland
:::	789,788. 1,077,209. 679,243.	1,361	340 970 457	542	
	. 164,688. . 698,362. . 110,245.		149 940 54	22 168	Mississippi Missouri Montana
: : :	390,651. 28,324. 107,631.	498	190 18 45	48	Nevada
:::	. 845,734. . 76,643. . 2,240,757.	432 716 260	1,296	16 4 14	
	. 382,308. . 153,889. . 1,554,314.	136	285 59 	18 6 133	North Carolina
:::	. 451,712. . 239,410. . 1,635,019.	647	621 391 1,019	34	Oklahoma Oregon
: : :		595	22 142	1	Rhode Island South Carolina
	. 312,180. . 1,201,762.	216	298 660	49	Tennessee Texas Utah
	73,576. 344,704. 427,406.	260	86 159	2	Vermont Virginia Washington
		171	176	18 295 2	West Virginia Wisconsin
	. 23,677,500.	234 (Av.)	24,223	4,040	TOTALS

24,686

#### FEDERAL AID FOR HIGHWAYS

FEDERAL Aid for roads has not only provided the incentive for state highway construction but it has also been of immense value in keeping road building activities under efficient state control. It has been responsible for a national coordinated highway system unequalled in any other country. Its extensive benefits have far exceeded in value the funds expended.

The Federal Aid Road Act, approved July 11, 1916, provided \$75,000,000 to be made available in five annual installments beginning with the fiscal year 1917. In February, 1919, provision was made for expenditure of an additional \$200,000,000, both sums to be used up by 1922.

This and subsequent legislation have made available the following sums for the fiscal years shown.

1917	\$ 5,000,000	1928	\$75,000,000
1918	10,000,000	1929	75,000,000
1919	65,000,000	1 1930	75,000,000
1920	95,000,000	1931	125,000,000
1921	100,000,000	2 1932	125,000,000
1922	75,000,000	3 1933	109,159,256
1923	50,000,000	4 1934	0
1924	65,000,000	4 1935	0
1925	75,000,000	1936	125,000,000
1926	75,000,000	1937	125,000,000
1927	75,000,000		

Due to inability of many states to match Federal Aid and thereby secure benefits of funds authorized, a loan of \$80,000,000 was made and allotted to the various states. This amount is in addition to regular Federal Aid shown in above table. Provision was made for repayment in five annual installments by deductions from regular Federal Aid commencing with fiscal year 1933.

<sup>2</sup> In addition to the regular Fed-

eral Aid shown, there was made available, by the Emergency Relief and Construction Act of July 21, 1932, the sum of \$120,000,000 as a temporary advance to states to be repaid by deductions from future authorizations for regular Federal Aid. Provision was made for repayment over a period of 10 years commencing with the fiscal year 1938.

<sup>3</sup>From regular Federal Aid for the fiscal year 1933 there was deducted the first installment for repayment of the \$80,000,000 loan.

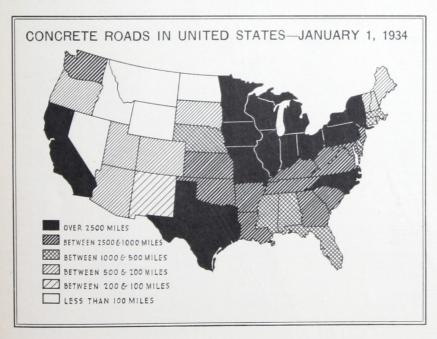
<sup>4</sup> The fiscal year 1933 ended with no definite provision made for the continuance of Federal Aid road construction. In place of the regular authorization, provision was made in the National Industrial Recovery Act, June 16, 1933, for highway construction as a means of unemployment relief during the fiscal year 1934. By this act there was made available \$400,000,000 to be expended on Federal Aid roads and extensions into and through municipalities and also on secondary and feeder roads in all states.

On June 18, 1934, an act was approved (H R 8781) known as the Hayden-Cartwright Bill. This made immediately available \$200,000,000 and further provided for continuation of regular Federal Aid in the fiscal years 1936 and 1937 by authorizing appropriation of \$125,000,000 in each of the two years. Section 14 of this act cancels repayments of previous loans. The full amount of the sums authorized will, therefore, be made available to the states without deduction.

#### Mileage of Improved Federal Aid Roads in U.S., by Types of Construction, as of June 30, 1933

(Figures from U. S. Bureau of Public Roads)

		Miles	Per Cent of Total Mileage
Concrete	 	37,565	34.9
Bituminous Concrete		3,972	3.7
Bituminous Macadam	 	4,627	4.3
Low Cost Bituminous Mix	 	5,650	5.2
Macadam (Treated)	 	1,123	1.1
Macadam (Untreated)	 	2,026	1.9
Gravel (Treated)		1,113	1.0
Gravel (Untreated)		31,117	28.8
Sand-Clay (Treated)		80	0.1
Sand-Clay (Untreated)	 	7,111	6.6
Graded and Drained	 	11,777	10.9
Miscellaneous (Block Types, etc.)	 	1,056	1.0
Bridges and Approaches	 	542	0.5
Total	 	107,759	100.0



#### Concrete Street Pavements Awarded in the 95 Cities of the United States With Population Over 100,000

(December 31, 1933)

#### FIVE CITIES WITH POPULATION OVER 1,000,000

	Square	Yards of Con	crete Street F	Pavement
Cities	Awarded Prior to 1933	Awarded During 1933	Total to Dec. 31, 1933	Equivalent Miles 30-Ft. Pavement
Chicago Detroit Los Angeles New York Philadelphia	8,113,074 1,527,298 22,824,611 1,409,486 1,008,831	415,278 	8,528,352 1,527,298 23,060,459 1,430,866 1,061,531	484.5 86.8 1,310.3 81.3 60.3
Total	34,883,300	725,206	35,608,506	2,023.2

#### EIGHT CITIES WITH POPULATION BETWEEN 500,000 AND 1,000,000 Baltimore . . . . . . . 2,745,330 5,735 2,751,065 156.3 Boston . . . . . . . . 309,530 3,115 312,645 17.8 Buffalo . . . . . . . . 353,559 353,559 20.1 202,865 202,865 11.5 3,755,830 9,930 3,765,760 214.0 666,902 64,565 731,467 41.6

1,034,413 1,071,329 36,916 60.8 1,575,929 27,275 1,603,204 91.1 Total . . . . . 10,644,358 147,536 10,791,894 613.2

#### TWENTY-FIVE CITIES WITH POPULATION BETWEEN 250,000 AND 500,000

Akron Atlanta Birmingham Cincinnati Columbus Dallas Denver Houston	230,972 3,693,381 1,717,503 2,602,643 455,191 916,803 174,109	3,750 1,275 23,576 17,241 19,180	230,972 3,697,131 1,718,778 2,626,219 455,191 934,044 193,289	13.1 210.1 97.6 149.2 25.9 53.1 11.0
Indianapolis	1 206 261			
Jersey City	1,396,361	98,634	1,494,995	84.9
V 0''	105,228		105,228	6.0
Louisville	4,389,513	62,592	4,452,105	253.0
37 1:	117,842		117,842	6.7
	453,242	11,085	464,327	26.4
Minneapolis	418,604	5,005	423,609	24.1
	237,418		237,418	13.5
New Orleans	788,731	115,660	904,391	51.4
	511,865		511,865	29.1
Portland, Ore	3,335,566	87,300	3,422,866	194.5
Providence	31,595		31,595	1.8
Rochester	398,356		398,356	22.6
St. Paul	989,459	3,733	993,192	56.4
San Antonio	453,527		453,527	25.8
Seattle	8,431,092	12,702	8,443,794	479.8
Toledo	1,102,481		1,102,481	62.6
Washington	3,177,388	296,935	3,474,323	197.4
Total	36,128,870	758,668	36,887,538	2,096.0

#### FIFTY-SEVEN CITIES WITH POPULATION BETWEEN 100,000 AND 250,000

	Prior to 1933	During 1933	Total Dec. 31, 1933	Equiv. Miles 30-Ft. Pvmt.
Albany	793,244	2,840	796,084	45.2
Allentown	358,927	4,373	363,300	20.6
Bridgeport	4,900		4,900	0.3
Cambridge	48,716		48,716	2.8
Camden	305,729		305,729	17.4
Canton	10,000		10,000	0.6
Chattanooga	308,625	6,000	314,625	17.9
Dayton	729,607	14,931	744,538	42.3
Des Moines	998,032	43,049	1,041,081	59.1 83.7
Duluth	1,328,459	144,305	1,472,764 382,941	21.7
Elizabeth	382,941 44,765		44,765	
El Paso	86,993	8,748	05 741	E 1
Evansville	24,380		24,380	1.4
Fall River	100,834		100,834	
Flint	111,881		111,881	
Ft. Wayne	190,396	715	191,111	
Ft. Worth	163,522		163.522	9.3
Gary	650,042		650,042	36.9
Grand Rapids	670,760		670,760	38.1
Hartford	132,022		132,022	7.5
Jacksonville	333,130	99,393	432,523	24.6
Kansas City, Kan	1,128,851	12,200	1,141,051	64.8
Knoxville	301,000	33,487	334,487	19.0
Long Beach	2,104,492	198	2,104,690	
Lowell	128,676		128,676	7.3
Lynn	82,225		82,225	4.7
Miami	300,194	57,483	357,677	20.3
Nashville	3,000	1,500	4,500	
New Bedford	15,372		15,372	
New Haven	347,445	4,000	347,445	19.7
Norfolk	291,000	4,000	295,000	16.8 74.8
Oklahoma City	1,303,464	13,114	1,316,578 229,474	13.0
Omaha	229,474	2,500	207,205	11.8
Paterson	204,705 883,656	20,784	904,440	
Peoria	136,088	10,809	146,897	8.3
Reading	312,638	6,100	318,738	
Salt Lake City	513,586	0,200	513,586	29.2
San Diego	3,614,151	9,134	3,623,285	206.0
Scranton	23,140	900	24,040	1.4
Scranton	40,673		40,673	
South Bend	407,929		407,929	23.2
Spokane	580,635	19,124	599,759	34.1
Springfield, Mass	128,330	2,744	131,074	7.4
Syracuse	196,364	2,900	199,264	11.3
Tacoma	1,190,952	17,306	1,208,258	
Tampa	34,219	17,166	51,385	2.9 39.6
Trenton	689,672	7,873	697,545 1,523,291	86.5
Tulsa	1,501,729	21,562	203,198	11.5
Utica	203,198 5,890	350	6,240	
Waterbury	1,407,543	7,370	1,414,913	80.4
Wichita	121,406	3,417	124,823	7.1
Worcester	210,870	7,206	218,076	12.4
Yonkers	297,027		297,027	16.9
Youngstown	811,960		811,960	46.1
Total	27,529,459	603,581	28,133,040	1,598.3
Totals, 95 cities	109,185,987	2,234,991	111,420,978	6,330.7

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#### EARLY CONCRETE PAVEMENTS

#### Scotland

1865 Inverness—Road to Freight Station.

1866 Edinburgh—Approach to George IV Bridge.

1872 Edinburgh—Liven Terrace.

1872 Edinburgh—Gillespie Crescent.

1872 Edinburgh—Glengyle Terrace.

In the 70's—Edinburgh Livingstone Place.

In the 70's—Edinburgh Argyle Park Terrace.

The oldest concrete pavements known to be in service are on Liven Terrace, Glengyle Terrace and Gillespie Crescent, Edinburgh, Scotland, and were built in 1872. They are more than 62 years old and still carry traffic.

#### France

1876 Grenoble—36 streets, many still in use.

#### United States

1892 Bellefontaine, Ohio—West side of Main Street, a strip 10 feet wide, 220 feet long.

1893-4 Bellefontaine, Ohio—Remainder of Main Street, also Columbus, Opera and Court Streets were paved, being the four sides of the Public Square. 1894 Watertown, N. Y.—Lane leading

to station.

1896 Richmond, Ind.—Alley. 1896-1906 Richmond, Ind.—Streets and

alleys.

1899 Detroit, Mich.—Orchestra Place (Woodward Avenue to John R. St.) 1904 Grand Rapids, Mich.—Quigley Blvd. 1904 LeMars, Iowa-Street.

1904 Mobile, Ala.-St. Francis Street.

1905 Manchester, N. H.-Alley.

1907 Chicago, Illinois—21st, 22nd St. and 21st Place.

1907 New Haven, Conn.—East Chapel Street.

1907 Salt Lake City, Utah—"B" Street (S. Temple to N. Temple Street.) 1908 Chicago, Illinois—Ohio Street.

1908 Chicago, Illinois—Center and Emerald Avenue.

1908 Billings, Mont.—Yellowstone Avenue, Division Street.

1908 Nazareth, Pa.

1908 New Brunswick, N. J.

1909 Los Angeles Co., California. 1909 Waukegan, Illinois—Clayton St.

1910 Wayne Co., Mich.—Wayne Road South.

At the beginning of 1909 the United States had the following quantities of concrete pavement:

Roads 34,061 square yards. Streets 444,864 square yards. Alleys 112,491 square yards.

Total 591,416 square yards.

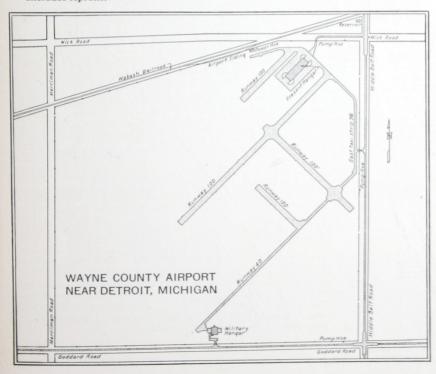
1892 saw the first concrete pavement constructed in the United States in Bellefontaine, Ohio. This was a narrow strip along the hitching rack on one side of the Court House Square. The following year the rest of the street was paved as well as the three other streets around the Court House. All of this pavement is giving perfect service today, although more than 42 years old.

#### Steep Grades Are Concrete Paved in Many States

State	Location	_	Grade— er Cent	State	Location	Street or Road	Grade— Per Cent
Ala. Ark. Calif. Colo. Conn. Ga. Ill. Iowa Ky. Md. Mich. Minn. Miss.	Birmingham Fayetteville Los Angeles Boulder Near E. Berlin Macon Savanna Council Bluffs Lexington Baltimore Milford  Duluth Vicksburg	Eula Street School Street Ewing Street Mapleton Ave. East Berlin Rd New Street Walnut Street Fifteenth Ave. S. Upper Street Fairmount Rd. G.M.C. Provin Ground 2nd Ave. W. China Street	. 10 15 23 17 : 10.5	Mo. N. J. N. M. N. Y. N. C.  Ohio Penn. Texas Va. Wash. W. Va. Wis.	Kansas City Paterson Gallup Ossining Asheville Cambridge Altoona El Paso Appalachia Seattle Bluefield Milwaukee	22nd Street Jefferson St. Green Street Ellis Place Maxwell, Bla Eagle and toria Street South 7th St Seventeenth 1: Laurel Street Virginia Ave. 36th Ave. N. Mercer Street Nineteenth S	21 anton, Vic- ts 7-12 19 St. 27 17 24 26.6 t 28.2

#### Some Airports With Concrete Runways and Aprons

Location	Field	Concrete Runways Sq. Yd.	Concrete Aprons, Taxiways and Drive- ways—Sq. Yd.
Riverside, Calif	March (USA)		48,700
San Diego, Calif.	No. Island (USN)		46,800
E. St. Louis, Ill	Curtiss	53,000	22,000
Indianapolis, Ind.	Mars Hill	55,100	20,000
Kansas City, Kan.	Fairfax		74,800
Shreveport, La	Barksdale (USA)	173,200*	
Detroit, Mich.	Municipal	25,000	20,400
Dearborn, Mich.	Ford	48,000	18,100
Wayne Co., Mich.	County	110,900	83,300
Mt. Clemens, Mich.	Selfridge (USA)	28,800	26,000
St. Paul, Minn	Municipal	4,300	18,500
Kansas City, Mo	Municipal		20,000
St. Louis, Mo	Municipal	5,000	38,200
Buffalo, N. Y.	Municipal		25,800
New York, N. Y	Floyd Bennett	78,700	69,600
New York, N. Y	Roosevelt		54,500
New York, N. Y.	Mitchell (USA)	30,000	32,000
Valley Stream, N. Y.	Curtiss		24,000
Cincinnati, Ohio	Municipal	86,000	12,600
Cleveland, Ohio			27,800
Warwick, R. I.	Hillsgrove	174,000*	
Milwaukee, Wis	County		281,000
*Includes Aprons.			



#### ROAD MAINTENANCE COSTS

PROGRESSIVE states and counties now keep itemized road upkeep cost figures that they may know how each dollar is allocated for surface repair, weed cutting, snow removal, etc. This record, together with traffic counts, enables the states to determine the cost of road upkeep per vehicle for each type of surface.

Records of this type become more valuable to these states each year in determining the economy of future construction.

The following tabulations show the importance of these records. Concrete pavements not only carry more traffic than other types of surfaces but are the most economical over a period of years.

# Illinois Maintenance Costs Per Mile Per Year For Various Types of Road-Wearing Surfaces

(Compiled from Reports of the Illinois Division of Highways)

Figures indicate maintenance costs per mile per year for wearing surface only on the State Mainten-

ance System. Concrete constituted 10,617.3 miles of the 11,234.1 miles of improved roads.

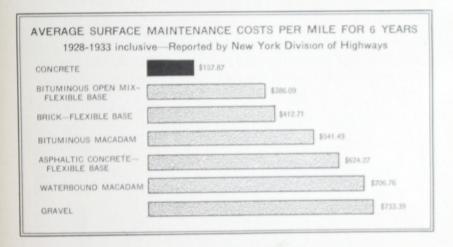
Year	Con- crete	Brick	Bitumin- ous Con- crete	Bitumin- ous Ma- cadam*	Water- bound Ma- cadam*	Gravel*
1921 & 1922	\$ 68.24	\$ 62.36	(1)	\$129.36	\$987.52	\$152.02
1923	73.47	88.86	\$109.47	143.97	302.37	149.39
1924	122.12	151.97	437.89	162.07	405.06	173.92
1925	72.20	123.41	246.34	209.39	146.78	132.84
1926	65.15	163.34	570.98	254.29	127.63	242.74
1927	72.79	168.27	511.44	201.63	1,039.05	271.06
1928	72.29	184.56	207.84	430.99	405.42	313.35
1929	69.66	226.92	900.88	137.90	373.97	271.26
1930	108.40	205.52	173.42	562.48	356.95	150.85
1931	90.02	322.81	184.56	63.41	310.17	151.34
1932	82.38	224.76	107.25	158.96	370.95	167.64
1933	59.37	130.03	38.92	258.37	150.63	69.52
13-yr. av.	\$ 79.30	\$180.12	(2) \$352.53	\$221.66	\$381.78	\$185.10

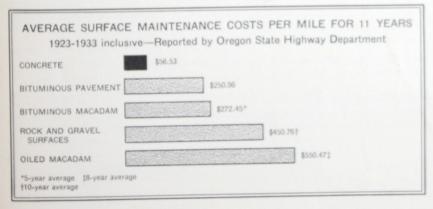
\*"Note: The costs per mile shown under bituminous macadam, waterbound macadam, and gravel do not represent a fair average cost for maintenance and upkeep of such types due to the fact that they are located on State Aid roads where the traffic is light and only a sufficient amount of maintenance is expended to keep them in passable condition."—(Statement from Annual Reports.)

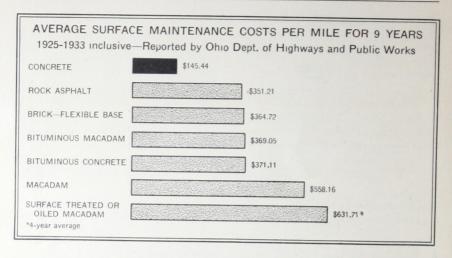
<sup>(1)</sup> None on state system in 1921 and 1922.

<sup>(2) 11-</sup>year average.

AVERAGE SURFACE MAINTENANCE COSTS PER MILE FOR 13 YEARS 1921-1933 inclusive—Reported by Illinois Division of Highways							
CONCRETE	\$79.30						
BRICK	\$180.12						
GRAVEL	\$185.10						
BITUMINOUS MACADAM	\$221.66						
BITUMINOUS CONCRET	\$352.53 *						
MACADAM *11-year average	\$381.78						





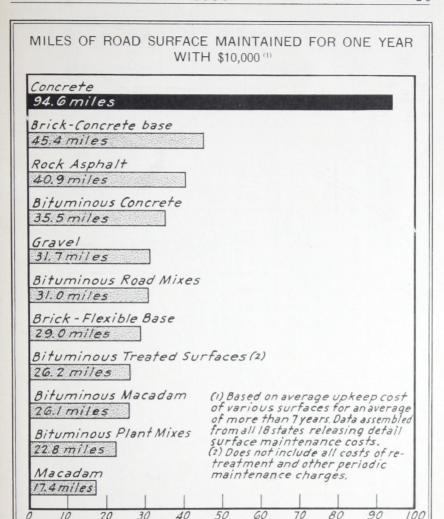


· ·								
AVERAGE SURFACE MAINTENANCE COSTS PER MILE FOR 3 YEARS Sept. 1, 1929-Aug. 31, 1932—Reported by Texas State Highway Department								
CONCRETE	\$51.51							
ASPHALTIC CONCRETE FLEXIBLE BASE	\$76.69							
ROCK ASPHALT	\$222.09							
BITUMINOUS— SURFACE TREATED	\$238.46							
OIL MIX	\$289.98 *							
GRAVEL	\$333.62							
SAND CLAY CALICHE, ETC *2-year average	\$406.15							

AVERAGE S 1929-1933	URFACE MAINTENANCE COSTS PER MILE FOR 5 YEARS inclusive—Reported by New Jersey State Highway Department
CONCRETE	\$159.94
GRAVEL	\$930.65
BITUMINOUS MAC	ADAM \$1,458.91
MACADAM	\$2,473.71

St 18

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Miles

The above chart includes road surface maintenance costs of those 18 states that release such figures.

Records cover periods ranging from 3 to 14 years for the various states. Bituminous surfaces noted have flexible bases.

Records show that concrete sur-

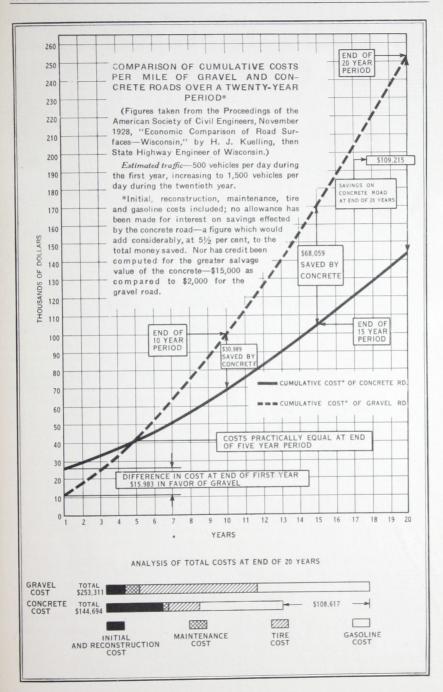
faces have the lowest maintenance cost, while carrying the heaviest travel, averaging over one thousand cars per day. Should light traffic surfaces carry the same traffic as concrete, even for a short period, surface maintenance costs of these types would be increased materially.

# THE REAL COST OF ONE MILE OF ROAD

Based on a study made in a representative state

					C	E IVI E	NI AND	CON	CRETE
	Annual Cost Per Mile	200		357	*699	\$ 1,568	\$20,349	\$21,917	
TEMPORARY SURFACE On existing stone or gravel base	Annual Investment Charge	First Cost Less salvage value after 20 years 5,943 Depreciation in 20 years Depreciation per year	e during 20-year pe	Annual Maintenance Cost	Routine maintenance including surface treatments. Surface renewal after 10 years \$ 4,903*	Annual Road Surface Cost	Annual Cost of Vehicle Operation 6.25c per mile × 892† cars daily × 365 days (6.25c per mile cost of operating average car on intermediate type roads, reported by Iowa State	Annual Cost of Transportation or Real Cost of Highway Surface	Operation with Concrete \$ 254 . of Highways with Concrete \$2,442
	Annual Cost Per Mile	\$ 535	0.43	2	137*	\$ 1,314	\$17,907	\$19,221	l Costs with of Vehicle
CONCRETE ROAD SURFACE Heavy duty design	t Charge	Less salvage value after 20 years 10,709  Depreciation in 20 years \$10,709  Depreciation per year	Annual Interest Charge On average investment during 20-year period at 4.0% per year. (21.418 + 10.709) ÷ 2 × 04	Annual Maintenance Cost	Includes all maintenance	Annual Road Surface Cost . Generally paid from motor taxes.	Annual Cost of Vehicle Operation Cost of gasoline, oil, tires, etc. 5.5c per mile × 892† cars daily × 365 days (5.5c per mile cost of operating average car on concrete, reported by Iowa State College and Highway Research Board.)	Annual Cost of Transportation or Real Cost of Highway Surface	Saving per Mile in Annual Road Costs with Concrete Saving per Mile in Annual Cost of Vehicle Operation with Concrete . Total Annual Saving per Mile in Real Cost of Highways with Concrete

\*Actual cost figures. †Average traffic carried—concrete 1696 vehicles; temporary surface 892 vehicles. Savings computed on basis of 892 vehicles for both types to permit comparison.



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# RELATIVE COST OF OPERATING AN "AVERAGE" AUTOMOBILE ON VARIOUS CLASSES OF ROADS

(From Bulletin 91, Engineering Experiment Station, Iowa State College, Compiled by T. R. Agg and B. S. Carter)

	Approximate relative cost of operation in cents per mile
Item of Cost	High Type Intermediate Low Type Roads Type Roads Roads
Gasoline	1.09 1.31 1.61
Oil	
Tires and tubes	0.29 0.64 0.84
Maintenance	1 10 1 70 0 11
Depreciation	1.26 1.39 1.57
License	
Garage at \$4 per month	0.44 0.44 0.44
Interest at 6 per cent	0.36 0.36 0.36
Insurance	
Total cost	5.44 6.43 7.50
Relative cost	1.00 . 1.18 1.38

#### Concrete and Ton-Mile Vehicle Cost

(Data from Iowa State College Engineering Experiment Station)

	Typ	e and Spe	ed of Vehi	cle
	Trucks 10M.P.H. Cents per	Pneu. tire Trucks 15M.P.H. Cents per ton-mile	25 to 35 M.P.H. Cents per	25M.P.H. Centsper
Ordinary earth, light traffic, average conditi	ion. 9.5	9.95	12.6	29.6
Best earth, packed by use, average condition	on . 9.2	9.50	12.0	27.8
Ordinary gravel, average condition	9.0	9.40	11.8	27.8
Portland cement concrete pavement	7.75	7.70	9.3	22.5

Average cost of vehicle operation over each type of road in cents per mile, as determined by experiments and a study of actual cost records. Trucks vary greatly in weight; consequently, figures for trucks are in terms of ton-miles. To get total cost per mile for any truck, multiply the figures in the table by the weight of the truck plus the average load. From this it may be seen that a loaded two-and-a-half-ton truck, with pneumatic tires, weighing five tons with load, may be operated at a saving of 8.5 cents a mile over concrete rather than over gravel. At this rate the saving in a year's time, for a mileage of 20,000 would be \$1,700.

#### Ton-Miles per Gallon on Different Surfaces

Fuel economy was the subject of a study made by the Iowa State College Experiment Station, at Ames, Iowa, under the direction of Prof. T. R. Agg and Prof. W. L. Foster. In this case the summary is given in terms of ton-miles per gallon of gasoline, a heavy aviation army truck being used with a gross load of 8 tons and net load of 3.5 tons.

Road Type	Ton-mi	
Concrete	 30.6	
Brick, monolithic	 29.7	
Bitulithic	 23.4	
Gravel		

#### LABOR GETS 91 CENTS OF THE CONCRETE ROAD DOLLAR

18.6¢ TO LABOR	то	17.5 ¢ TO LABOR	19.6 ¢ TO LABOR	23.6¢ TO LABOR	9¢ ()
Job and Incidental	Cement & Steel Mills Quarries etc.	FREIGHT	FUEL MATERIALS and SUPPLIES	REPAIRS DEPRECIATION REDISTRIBUTION ITEMS.	I NA NC I NG

THIS chart reveals that workers get directly and indirectly but altogether quite promptly, all but a few cents of the road dollar. The chart is based on a survey of employment costs in concrete road building made by the U. S. Bureau of Public Roads.

How labor is benefited may be judged by the fact that two trainloads of materials, of 50 cars each, are needed to build one mile of concrete pavement. These materials, of which only a fifth or a sixth is cement, must be mined or quarried, manufactured or processed, and transported to the site of the new road.

Of each \$1,000 received by the contractor, he pays \$186 directly to men on the road job and incidental workers.

Of the remaining \$814, labor receives \$724 through mills, quarries, sand, gravel and crushed stone plants, equipment makers, railroads, fuel producers and so on.

Since 75 to 100 per cent of the materials actually going into the road are locally produced, the bene-

fit to local labor is large and direct.

Thehigh return to labor is credited by Thomas H. MacDonald, chief of the Bureau, "to the fact that there are no intrinsically valuable materials used in road building."

Because of the requirement for raw materials and the need for such large quantities, few if any industries offer so great a return to labor as road construction. And the return is widespread—not purely local—to the benefit of workers in many industries over wide areas.

For these reasons, highway construction was made a major outlet for PWA funds in the battle against unemployment. Because of pressing highway needs and the ability to quickly draft plans, state highway departments were able to keep more men at work for much of the time than were employed in all other types of PWA construction.

Aside from improving road surfaces, supplementary structures, such as rail-highway grade separations, highway grade separations and bridges also require workers in large numbers.

#### DIVERSION OF MOTOR TAXES

IN the last seven years a total of \$445,000,000 of license fee and gas tax money has been diverted from state highway construction and used for general government purposes.

Beyond that, counties diverted a total of \$105,000,000 during 1932, 1933 and 1934 from refunds of state motor taxes.

Therefore, during the seven-year period, \$550,000,000 of the money paid in by motorists through taxes expressly designed for better and safer highways was not used for that purpose.

This diverted money came directly out of funds available for new construction. Before money can be allocated to new work, large, unavoidable outlays must be made to meet administrative costs, financing and other fixed charges and repair and servicing of roads already built.

In terms of construction, all this diversion deprived the country of some 10,000 rail-highway grade separations or more than 20,000 miles of first class roads.

The estimated diversion in 1934 of \$135,000,000 from state construction funds and of \$40,000,000 from local funds, meant the loss of the equivalent of 400,000 jobs, or support for 1,200,000 people.

Diversion is made more serious by the current trend to reduce motor taxes, in many states with conspicuous disregard for road needs. Falling motor tax revenues through tax reduction, coupled with diversion, has placed several states in the position of having little or no money for new state construction. In fact, some states apparently will be unable to meet present and near-future Federal Aid road requirements.

While the Federal Government and many states look to highways as a major means of providing jobs, those states in which diversion is practiced are in effect nullifying employment efforts.

During the last few years, actual results of highway construction, as measured in terms of new highways and safety structures, have been considerably less than before the depression; this despite the supreme attempt of the Federal Government to stimulate employment on highways.

As shown in the last few Congressional road hearings, there is a growing feeling that the states themselves should carry the brunt of highway construction. Recent Federal legislation portends an early return to the basis where states must match Federal road money dollar for dollar.

The Federal road appropriation bill of 1933 declares: "It is unfair and unjust to tax motor vehicle transportation unless the proceeds of such taxation are applied to the construction, improvement or maintenance of highways."

And then the statute further enacts that the states that divert any more motor tax money than was authorized by their laws when the bill was enacted may have their shares of Federal money reduced by as much as a third.

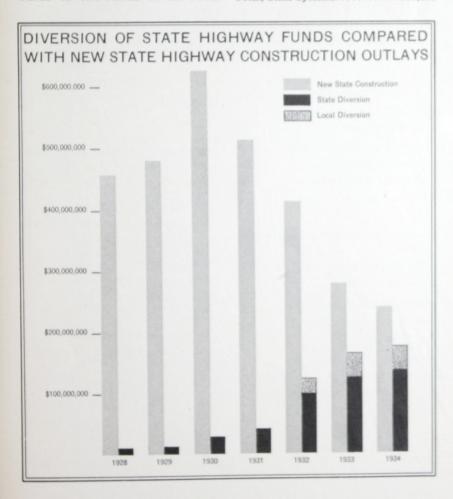
That diversion is definitely against the public welfare is shown by actual road and street needs.

Rail-highway grade separations, highway grade separations, elimination of curves, smoothing of roads and streets, and widening of congested roads and streets are all part of the gigantic job that faces the gas tax and license fee.

In regard to improvement of road surfaces, there is still much to do, according to the records. Here is shown the condition of the main state highways, which carry upwards of two-thirds of all rural traffic. The table is based on improvement up to January 1, 1934.

#### Condition of Main State Highways

High Class / (Concrete, brick, bituminous and other types with stable bases)	Miles 120,000
Intermediate Type(Surface-treated gravel, stone or macadam)	63,000
Mud or dust	. 200,000
Total, State Systems	383,000



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